SENATE BILL NO. 1242

101ST GENERAL ASSEMBLY

INTRODUCED BY SENATOR BRATTIN.

5797S.01I

AN ACT

To repeal sections 334.100 and 338.055, RSMo, and to enact in lieu thereof three new sections relating to certain COVID-19 medications.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 334.100 and 338.055, RSMo, are

ADRIANE D. CROUSE, Secretary

- 2 repealed and three new sections enacted in lieu thereof, to be
- 3 known as sections 334.100, 338.055, and 538.227, to read as
- 4 follows:

334.100. 1. The board may refuse to issue or renew

- 2 any certificate of registration or authority, permit or
- 3 license required pursuant to this chapter for one or any
- 4 combination of causes stated in subsection 2 of this
- 5 section. The board shall notify the applicant in writing of
- 6 the reasons for the refusal and shall advise the applicant
- 7 of the applicant's right to file a complaint with the
- 8 administrative hearing commission as provided by chapter
- 9 621. As an alternative to a refusal to issue or renew any
- 10 certificate, registration or authority, the board may, at
- 11 its discretion, issue a license which is subject to
- 12 probation, restriction or limitation to an applicant for
- 13 licensure for any one or any combination of causes stated in
- 14 subsection 2 of this section. The board's order of
- 15 probation, limitation or restriction shall contain a
- 16 statement of the discipline imposed, the basis therefor, the
- 17 date such action shall become effective, and a statement

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18 that the applicant has thirty days to request in writing a

- 19 hearing before the administrative hearing commission. If
- 20 the board issues a probationary, limited or restricted
- 21 license to an applicant for licensure, either party may file
- 22 a written petition with the administrative hearing
- 23 commission within thirty days of the effective date of the
- 24 probationary, limited or restricted license seeking review
- of the board's determination. If no written request for a
- 26 hearing is received by the administrative hearing commission
- 27 within the thirty-day period, the right to seek review of
- 28 the board's decision shall be considered as waived.
- 29 2. The board may cause a complaint to be filed with
- 30 the administrative hearing commission as provided by chapter
- 31 621 against any holder of any certificate of registration or
- 32 authority, permit or license required by this chapter or any
- 33 person who has failed to renew or has surrendered the
- 34 person's certificate of registration or authority, permit or
- 35 license for any one or any combination of the following
- 36 causes:
- 37 (1) Use of any controlled substance, as defined in
- 38 chapter 195, or alcoholic beverage to an extent that such
- 39 use impairs a person's ability to perform the work of any
- 40 profession licensed or regulated by this chapter;
- 41 (2) The person has been finally adjudicated and found
- 42 guilty, or entered a plea of guilty or nolo contendere, in a
- 43 criminal prosecution under the laws of any state or of the
- 44 United States, for any offense reasonably related to the
- 45 qualifications, functions or duties of any profession
- 46 licensed or regulated pursuant to this chapter, for any
- 47 offense involving fraud, dishonesty or an act of violence,
- 48 or for any offense involving moral turpitude, whether or not
- 49 sentence is imposed;

- 50 (3) Use of fraud, deception, misrepresentation or 51 bribery in securing any certificate of registration or 52 authority, permit or license issued pursuant to this chapter 53 or in obtaining permission to take any examination given or 54 required pursuant to this chapter;
- 55 (4) Misconduct, fraud, misrepresentation, dishonesty, 56 unethical conduct or unprofessional conduct in the 57 performance of the functions or duties of any profession 58 licensed or regulated by this chapter, including, but not 59 limited to, the following:
- (a) Obtaining or attempting to obtain any fee, charge, tuition or other compensation by fraud, deception or misrepresentation; willfully and continually overcharging or overtreating patients; or charging for visits to the physician's office which did not occur unless the services were contracted for in advance, or for services which were not rendered or documented in the patient's records;
- 67 (b) Attempting, directly or indirectly, by way of
 68 intimidation, coercion or deception, to obtain or retain a
 69 patient or discourage the use of a second opinion or
 70 consultation;
- 71 (c) Willfully and continually performing inappropriate 72 or unnecessary treatment, diagnostic tests or medical or 73 surgical services;
- 74 (d) Delegating professional responsibilities to a 75 person who is not qualified by training, skill, competency, 76 age, experience or licensure to perform such 77 responsibilities;
- (e) Misrepresenting that any disease, ailment or
 infirmity can be cured by a method, procedure, treatment,
 medicine or device;

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81 (f) Performing or prescribing medical services which82 have been declared by board rule to be of no medical or83 osteopathic value;

- (g) Final disciplinary action by any professional medical or osteopathic association or society or licensed hospital or medical staff of such hospital in this or any other state or territory, whether agreed to voluntarily or not, and including, but not limited to, any removal, suspension, limitation, or restriction of the person's license or staff or hospital privileges, failure to renew such privileges or license for cause, or other final disciplinary action, if the action was in any way related to unprofessional conduct, professional incompetence, malpractice or any other violation of any provision of this chapter;
- 96 (h) Signing a blank prescription form; or dispensing, 97 prescribing, administering or otherwise distributing any drug, controlled substance or other treatment without 98 99 sufficient examination including failing to establish a 100 valid physician-patient relationship pursuant to section 101 334.108, or for other than medically accepted therapeutic or experimental or investigative purposes duly authorized by a 102 state or federal agency, or not in the course of 103 104 professional practice, or not in good faith to relieve pain 105 and suffering, or not to cure an ailment, physical infirmity 106 or disease, except as authorized in section 334.104;
- (i) Exercising influence within a physician-patient relationship for purposes of engaging a patient in sexual activity;
- (j) Being listed on any state or federal sexual
 federal sexual

112	(k)	Termir	nating	the	medical	care	of a	patient	with	out
113	adequate	notice	or wi	thout	making	other	arra	angements	for	the
114	continued	d care o	of the	pati	ent;					

- (1) Failing to furnish details of a patient's medical records to other treating physicians or hospitals upon proper request; or failing to comply with any other law relating to medical records;
- 119 (m) Failure of any applicant or licensee to cooperate 120 with the board during any investigation;
- (n) Failure to comply with any subpoena or subpoena duces tecum from the board or an order of the board;
- 123 (o) Failure to timely pay license renewal fees 124 specified in this chapter;
- (p) Violating a probation agreement, order, or other settlement agreement with this board or any other licensing agency;
- 128 (q) Failing to inform the board of the physician's current residence and business address;
- 130 (r) Advertising by an applicant or licensee which is
 131 false or misleading, or which violates any rule of the
 132 board, or which claims without substantiation the positive
 133 cure of any disease, or professional superiority to or
 134 greater skill than that possessed by any other physician.
 135 An applicant or licensee shall also be in violation of this
 136 provision if the applicant or licensee has a financial
- interest in any organization, corporation or association which issues or conducts such advertising;
- (s) Any other conduct that is unethical or
 unprofessional involving a minor;
- 141 (5) Any conduct or practice which is or might be
 142 harmful or dangerous to the mental or physical health of a
 143 patient or the public; or incompetency, gross negligence or

144 repeated negligence in the performance of the functions or

145 duties of any profession licensed or regulated by this

146 chapter. For the purposes of this subdivision, "repeated

147 negligence" means the failure, on more than one occasion, to

148 use that degree of skill and learning ordinarily used under

149 the same or similar circumstances by the member of the

150 applicant's or licensee's profession;

- 151 (6) Violation of, or attempting to violate, directly
- or indirectly, or assisting or enabling any person to
- 153 violate, any provision of this chapter or chapter 324, or of
- 154 any lawful rule or regulation adopted pursuant to this
- chapter or chapter 324;
- 156 (7) Impersonation of any person holding a certificate
- of registration or authority, permit or license or allowing
- 158 any person to use his or her certificate of registration or
- 159 authority, permit, license or diploma from any school;
- 160 (8) Revocation, suspension, restriction, modification,
- 161 limitation, reprimand, warning, censure, probation or other
- 162 final disciplinary action against the holder of or applicant
- 163 for a license or other right to practice any profession
- 164 regulated by this chapter by another state, territory,
- 165 federal agency or country, whether or not voluntarily agreed
- 166 to by the licensee or applicant, including, but not limited
- 167 to, the denial of licensure, surrender of the license,
- 168 allowing the license to expire or lapse, or discontinuing or
- 169 limiting the practice of medicine while subject to an
- 170 investigation or while actually under investigation by any
- 171 licensing authority, medical facility, branch of the Armed
- 172 Forces of the United States of America, insurance company,
- 173 court, agency of the state or federal government, or
- 174 employer;

175 (9) A person is finally adjudged incapacitated or disabled by a court of competent jurisdiction;

- 177 (10) Assisting or enabling any person to practice or
- offer to practice any profession licensed or regulated by
- this chapter who is not registered and currently eligible to
- 180 practice pursuant to this chapter; or knowingly performing
- 181 any act which in any way aids, assists, procures, advises,
- or encourages any person to practice medicine who is not
- 183 registered and currently eligible to practice pursuant to
- 184 this chapter. A physician who works in accordance with
- 185 standing orders or protocols or in accordance with the
- 186 provisions of section 334.104 shall not be in violation of
- 187 this subdivision;
- 188 (11) Issuance of a certificate of registration or
- 189 authority, permit or license based upon a material mistake
- 190 of fact;
- 191 (12) Failure to display a valid certificate or license
- if so required by this chapter or any rule promulgated
- 193 pursuant to this chapter;
- 194 (13) Violation of the drug laws or rules and
- 195 regulations of this state, including but not limited to any
- 196 provision of chapter 195, any other state, or the federal
- 197 government;
- 198 (14) Knowingly making, or causing to be made, or
- 199 aiding, or abetting in the making of, a false statement in
- 200 any birth, death or other certificate or document executed
- 201 in connection with the practice of the person's profession;
- 202 (15) Knowingly making a false statement, orally or in
- 203 writing to the board;
- 204 (16) Soliciting patronage in person or by agents or
- 205 representatives, or by any other means or manner, under the
- 206 person's own name or under the name of another person or

concern, actual or pretended, in such a manner as to
confuse, deceive, or mislead the public as to the need or
necessity for or appropriateness of health care services for
all patients, or the qualifications of an individual person
or persons to diagnose, render, or perform health care
services;

- 213 (17) Using, or permitting the use of, the person's
 214 name under the designation of "Doctor", "Dr.", "M.D.", or
 215 "D.O.", or any similar designation with reference to the
 216 commercial exploitation of any goods, wares or merchandise;
- 217 (18) Knowingly making or causing to be made a false
 218 statement or misrepresentation of a material fact, with
 219 intent to defraud, for payment pursuant to the provisions of
 220 chapter 208 or chapter 630 or for payment from Title XVIII
 221 or Title XIX of the Social Security Act;
- (19) Failure or refusal to properly guard against 222 223 contagious, infectious or communicable diseases or the spread thereof; maintaining an unsanitary office or 224 performing professional services under unsanitary 225 conditions; or failure to report the existence of an 226 unsanitary condition in the office of a physician or in any 227 health care facility to the board, in writing, within thirty 228 days after the discovery thereof; 229
- 230 Any candidate for licensure or person licensed to 231 practice as a physical therapist, paying or offering to pay 232 a referral fee or, notwithstanding section 334.010 to the 233 contrary, practicing or offering to practice professional physical therapy independent of the prescription and 234 direction of a person licensed and registered as a physician 235 236 and surgeon pursuant to this chapter, as a dentist pursuant 237 to chapter 332, as a podiatrist pursuant to chapter 330, as an advanced practice registered nurse under chapter 335, or 238

any licensed and registered physician, dentist, podiatrist, or advanced practice registered nurse practicing in another jurisdiction, whose license is in good standing;

- 242 (21) Any candidate for licensure or person licensed to 243 practice as a physical therapist, treating or attempting to 244 treat ailments or other health conditions of human beings 245 other than by professional physical therapy and as 246 authorized by sections 334.500 to 334.620;
- 247 Any person licensed to practice as a physician or (22)248 surgeon, requiring, as a condition of the physician-patient relationship, that the patient receive prescribed drugs, 249 devices or other professional services directly from 250 facilities of that physician's office or other entities 251 252 under that physician's ownership or control. A physician 253 shall provide the patient with a prescription which may be 254 taken to the facility selected by the patient and a 255 physician knowingly failing to disclose to a patient on a form approved by the advisory commission for professional 256 257 physical therapists as established by section 334.625 which is dated and signed by a patient or guardian acknowledging 258 that the patient or quardian has read and understands that 259 the physician has a pecuniary interest in a physical therapy 260 or rehabilitation service providing prescribed treatment and 261 262 that the prescribed treatment is available on a competitive basis. This subdivision shall not apply to a referral by 263 264 one physician to another physician within a group of 265 physicians practicing together;
 - (23) A pattern of personal use or consumption of any controlled substance unless it is prescribed, dispensed or administered by another physician who is authorized by law to do so;

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270 (24) Habitual intoxication or dependence on alcohol, 271 evidence of which may include more than one alcohol-related 272 enforcement contact as defined by section 302.525;

- 273 (25) Failure to comply with a treatment program or an
 274 aftercare program entered into as part of a board order,
 275 settlement agreement or licensee's professional health
 276 program;
- 277 (26) Revocation, suspension, limitation, probation, or 278 restriction of any kind whatsoever of any controlled 279 substance authority, whether agreed to voluntarily or not, 280 or voluntary termination of a controlled substance authority 281 while under investigation;
- 282 (27) For a physician to operate, conduct, manage, or
 283 establish an abortion facility, or for a physician to
 284 perform an abortion in an abortion facility, if such
 285 facility comes under the definition of an ambulatory
 286 surgical center pursuant to sections 197.200 to 197.240, and
 287 such facility has failed to obtain or renew a license as an
 288 ambulatory surgical center.
 - 3. Collaborative practice arrangements, protocols and standing orders shall be in writing and signed and dated by a physician prior to their implementation.
- 292 After the filing of such complaint before the 293 administrative hearing commission, the proceedings shall be conducted in accordance with the provisions of chapter 621. 294 295 Upon a finding by the administrative hearing commission that the grounds, provided in subsection 2 of this section, for 296 disciplinary action are met, the board may, singly or in 297 combination, warn, censure or place the person named in the 298 299 complaint on probation on such terms and conditions as the 300 board deems appropriate for a period not to exceed ten years, or may suspend the person's license, certificate or 301

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302 permit for a period not to exceed three years, or restrict 303 or limit the person's license, certificate or permit for an 304 indefinite period of time, or revoke the person's license, certificate, or permit, or administer a public or private 305 306 reprimand, or deny the person's application for a license, 307 or permanently withhold issuance of a license or require the person to submit to the care, counseling or treatment of 308 309 physicians designated by the board at the expense of the 310 individual to be examined, or require the person to attend 311 such continuing educational courses and pass such 312 examinations as the board may direct.

- 5. In any order of revocation, the board may provide that the person may not apply for reinstatement of the person's license for a period of time ranging from two to seven years following the date of the order of revocation.

 All stay orders shall toll this time period.
- 318 6. Before restoring to good standing a license,
 319 certificate or permit issued pursuant to this chapter which
 320 has been in a revoked, suspended or inactive state for any
 321 cause for more than two years, the board may require the
 322 applicant to attend such continuing medical education
 323 courses and pass such examinations as the board may direct.
 - 7. In any investigation, hearing or other proceeding to determine a licensee's or applicant's fitness to practice, any record relating to any patient of the licensee or applicant shall be discoverable by the board and admissible into evidence, regardless of any statutory or common law privilege which such licensee, applicant, record custodian or patient might otherwise invoke. In addition, no such licensee, applicant, or record custodian may withhold records or testimony bearing upon a licensee's or applicant's fitness to practice on the ground of privilege

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between such licensee, applicant or record custodian and a patient.

- 336 8. The act of dispensing, prescribing, administering, 337 or otherwise distributing ivermectin tablets or 338 hydroxychloroquine sulfate tablets for human use for 339 prophylaxis or treatment of COVID-19 shall not be grounds 340 for denial, suspension, revocation, or other disciplinary 341 action by the board.
- 338.055. 1. The board may refuse to issue any 2 certificate of registration or authority, permit or license required pursuant to this chapter for one or any combination 3 of causes stated in subsection 2 of this section or if the 4 designated pharmacist-in-charge, manager-in-charge, or any 5 officer, owner, manager, or controlling shareholder of the 6 7 applicant has committed any act or practice in subsection 2 8 of this section. The board shall notify the applicant in 9 writing of the reasons for the refusal and shall advise the applicant of his or her right to file a complaint with the 10 11 administrative hearing commission as provided by chapter 621.
 - 2. The board may cause a complaint to be filed with the administrative hearing commission as provided by chapter 621 against any holder of any certificate of registration or authority, permit or license required by this chapter or any person who has failed to renew or has surrendered his or her certificate of registration or authority, permit or license for any one or any combination of the following causes:
 - (1) Use of any controlled substance, as defined in chapter 195, or alcoholic beverage to an extent that such use impairs a person's ability to perform the work of any profession licensed or regulated by this chapter;
- 23 (2) The person has been finally adjudicated and found 24 guilty, or entered a plea of guilty or nolo contendere, in a

- 25 criminal prosecution under the laws of any state or of the
- 26 United States, for any offense reasonably related to the
- 27 qualifications, functions or duties of any profession
- 28 licensed or regulated under this chapter, for any offense an
- 29 essential element of which is fraud, dishonesty or an act of
- 30 violence, or for any offense involving moral turpitude,
- 31 whether or not sentence is imposed;
- 32 (3) Use of fraud, deception, misrepresentation or
- 33 bribery in securing any certificate of registration or
- 34 authority, permit or license issued pursuant to this chapter
- or in obtaining permission to take any examination given or
- 36 required pursuant to this chapter;
- 37 (4) Obtaining or attempting to obtain any fee, charge,
- 38 tuition or other compensation by fraud, deception or
- 39 misrepresentation;
- 40 (5) Incompetence, misconduct, gross negligence, fraud,
- 41 misrepresentation or dishonesty in the performance of the
- 42 functions or duties of any profession licensed or regulated
- 43 by this chapter;
- 44 (6) Violation of, or assisting or enabling any person
- 45 to violate, any provision of this chapter, or of any lawful
- 46 rule or regulation adopted pursuant to this chapter;
- 47 (7) Impersonation of any person holding a certificate
- 48 of registration or authority, permit or license or allowing
- 49 any person to use his or her certificate of registration or
- 50 authority, permit, license, or diploma from any school;
- 51 (8) Denial of licensure to an applicant or
- 52 disciplinary action against an applicant or the holder of a
- 53 license or other right to practice any profession regulated
- 54 by this chapter granted by another state, territory, federal
- 55 agency, or country whether or not voluntarily agreed to by
- 56 the licensee or applicant, including, but not limited to,

57 surrender of the license upon grounds for which denial or 58 discipline is authorized in this state;

- (9) A person is finally adjudged incapacitated by acourt of competent jurisdiction;
- 61 (10) Assisting or enabling any person to practice or
 62 offer to practice any profession licensed or regulated by
 63 this chapter who is not registered and currently eligible to
 64 practice under this chapter;
- 65 (11) Issuance of a certificate of registration or 66 authority, permit or license based upon a material mistake 67 of fact;
- 68 (12) Failure to display a valid certificate or license 69 if so required by this chapter or any rule promulgated 70 hereunder:
- 71 (13) Violation of any professional trust or confidence;
- 72 (14) Use of any advertisement or solicitation which is 73 false, misleading or deceptive to the general public or 74 persons to whom the advertisement or solicitation is 75 primarily directed;
- 76 (15) Violation of the drug laws or rules and 77 regulations of this state, any other state or the federal 78 government;
- (16) The intentional act of substituting or otherwise 79 80 changing the content, formula or brand of any drug prescribed by written, electronic, or oral prescription 81 82 without prior written or oral approval from the prescriber 83 for the respective change in each prescription; provided, however, that nothing contained herein shall prohibit a 84 pharmacist from substituting or changing the brand of any 85 drug as provided under section 338.056, and any such 86 substituting or changing of the brand of any drug as 87 provided for in section 338.056 shall not be deemed 88

unprofessional or dishonorable conduct unless a violation of
section 338.056 occurs;

- 91 (17) Personal use or consumption of any controlled 92 substance unless it is prescribed, dispensed, or 93 administered by a health care provider who is authorized by 94 law to do so.
- 3. After the filing of such complaint, the proceedings 95 96 shall be conducted in accordance with the provisions of 97 chapter 621. Upon a finding by the administrative hearing 98 commission that the grounds, provided in subsection 2 of this section, for disciplinary action are met, the board 99 may, singly or in combination, censure or place the person 100 101 named in the complaint on probation on such terms and 102 conditions as the board deems appropriate for a period not 103 to exceed five years, or may suspend, for a period not to 104 exceed three years, or revoke the license, certificate, or 105 permit. The board may impose additional discipline on a licensee, registrant, or permittee found to have violated 106 107 any disciplinary terms previously imposed under this section or by agreement. The additional discipline may include, 108 109 singly or in combination, censure, placing the licensee, registrant, or permittee named in the complaint on 110 additional probation on such terms and conditions as the 111 112 board deems appropriate, which additional probation shall not exceed five years, or suspension for a period not to 113 114 exceed three years, or revocation of the license, 115 certificate, or permit.
- 116 4. If the board concludes that a licensee or
 117 registrant has committed an act or is engaging in a course
 118 of conduct which would be grounds for disciplinary action
 119 which constitutes a clear and present danger to the public
 120 health and safety, the board may file a complaint before the

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121 administrative hearing commission requesting an expedited 122 hearing and specifying the activities which give rise to the 123 danger and the nature of the proposed restriction or 124 suspension of the licensee's or registrant's license. 125 Within fifteen days after service of the complaint on the 126 licensee or registrant, the administrative hearing commission shall conduct a preliminary hearing to determine 127 128 whether the alleged activities of the licensee or registrant 129 appear to constitute a clear and present danger to the 130 public health and safety which justify that the licensee's 131 or registrant's license or registration be immediately restricted or suspended. The burden of proving that the 132 actions of a licensee or registrant constitute a clear and 133 134 present danger to the public health and safety shall be upon 135 the state board of pharmacy. The administrative hearing 136 commission shall issue its decision immediately after the

5. If the administrative hearing commission grants temporary authority to the board to restrict or suspend the licensee's or registrant's license, such temporary authority of the board shall become final authority if there is no request by the licensee or registrant for a full hearing within thirty days of the preliminary hearing. The administrative hearing commission shall, if requested by the licensee or registrant named in the complaint, set a date to hold a full hearing under the provisions of chapter 621 regarding the activities alleged in the initial complaint filed by the board.

hearing and shall either grant to the board the authority to

suspend or restrict the license or dismiss the action.

150 6. If the administrative hearing commission dismisses 151 the action filed by the board pursuant to subsection 4 of SB 1242

this section, such dismissal shall not bar the board from

- initiating a subsequent action on the same grounds.
- 7. The board shall not deny, revoke, or suspend, or
- 155 otherwise take any disciplinary action against, a
- 156 certificate of registration or authority, permit, or license
- 157 required by this chapter for any person who dispenses,
- 158 distributes, or sells ivermectin tablets or
- 159 hydroxychloroquine sulfate tablets for human use for
- 160 prophylaxis or treatment of COVID-19.
 - 538.227. 1. Any physician licensed under chapter 334
 - or pharmacist licensed under chapter 338 who prescribes,
 - dispenses, administers, sells, or otherwise distributes
 - 4 ivermectin tablets or hydroxychloroquine sulfate tablets for
 - 5 human use for prophylaxis or treatment of COVID-19 shall not
 - 6 be liable for any civil damages for acts or omissions unless
 - 7 the damages were occasioned by gross negligence or by
 - 8 willful or wanton acts or omissions by such physician or
 - 9 pharmacist; provided, that the physician or pharmacist
- 10 exercised independent medical judgment and acted with the
- 11 belief that the prescription, dispensation, administration,
- 12 sale, or distribution of such medication was in the best
- 13 interest of the patient and the patient provides written,
- 14 informed consent.
- 2. As used in this section, "written, informed
- 16 consent" shall mean a written document signed by the
- 17 patient, the patient's legal guardian, or the patient's
- 18 attorney-in-fact designated in a durable power of attorney
- 19 for health care, or if the patient is a minor, the patient's
- 20 parent or legal guardian, and that, at a minimum, includes
- 21 the following:
- 22 (1) An explanation of the currently approved products
- 23 and treatments for COVID-19;

- 24 (2) Clear identification of the specific proposed 25 medication the patient is seeking to use;
- 26 (3) A description of the potentially best and worst 27 outcomes of using the medication and a realistic description 28 of the most likely outcome; and
- 29 (4) A release of liability relative to the treating 30 physician or pharmacist.

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